TERMS OF REFERENCE



HIRING OF ORGANIZATIONAL DEVELOPMENT CONSULTANT, EXPERT, OR FIRM FOR PHILIPPINE COMMISSION ON WOMEN'S ORGANIZATIONAL STRENGTHENING

1. Background

The DFAT (Department of Foreign Affairs and Trade) **Social Protection, Inclusion and Gender equality (SPRING)** program is Australia's flagship investment of support to the Philippine Government on Social Protection, Gender Equality, Disability, Social Inclusion and Indigenous Inclusion. It is an AUD 40 million investment over 5 years that supports the joint development partnership plan (DPP) between the Government of Australia and the Philippine Government. The investment is DFAT's primary avenue in the Philippines for supporting poverty reduction and bilateral funding on gender equality and social inclusion at the national level and with some select Local Government Units (LGUs). SPRING supports efforts under Australia's new International Development Policy and DFAT's forthcoming new strategies on gender equality, disability equity and rights, and translate these into implementation in the Philippines.

The intended goal of SPRING is to contribute to the goal that the Social and economic transformation in the Philippines reduces poverty and provides equal opportunities to all Filipinos in line with the Philippines Development Plan.

The objective of SPRING is that Australia works in partnership with the Philippine Government to improve systems and structures that reduce poverty and inequality and advance gender equality and the rights of people with disabilities (PWDs).

SPRING has four mutually reinforcing End of Program Outcomes (EOPOs):

- 1. Philippine Government social protection plans, policies and programs increasingly close gaps in the social protection floor.
- 2. The Department of Social Welfare and Development (DSWD) and select LGU systems increasingly deliver quality social protection that is inclusive, gender and shock responsive, and climate sensitive.
- 3. The Philippine Government increasingly invests in gender responsive policies, plans, programs and systems.
- 4. The Philippine Government improves data, systems and targeting to enable people with disability and Indigenous Peoples improved access to targeted services.

2. Objective or Assignment Purpose

The Philippine Commission on Women (PCW) is the primary policymaking and coordinating body on women and gender equality concerns. Presidential Decree No. 633 January 7, 1975, created the then National Commission on the Role of Filipino Women (NCRFW) as an advisory body to the President and the Cabinet on policies and programs for the advancement of women. The Magna Carta of Women (RA 9710 or the MCW) expanded the mandates of the Commission and renamed it to PCW. Nearly five decades from its creation, the PCW has scored major gains, including the passage of the MCW and other women-related laws, the development of frameworks and tools for Gender Mainstreaming (GM), and the institutionalization of the process of GM in the bureaucracy. Several Executive Orders and other women-related legislations issued or enacted throughout the years significantly expanded the responsibilities of the PCW.

With this, the mandate to address and ensure that Gender Mainstreaming in all government agencies resulted in high demands. PCW as an oversight agency to monitor the Gender Planning and Budget (GPB) allocation, to provide technical assistance to the government sector stakeholders both local and national and represent Philippines in international platforms (i.e. State obligations and commitments like UN). These high demands of PCW's mandate, representation, technical assistance and involvement require the agency to review its structure vis-à-vis its mandates and operational functions.

With this, PCW needs to conduct a rational and evidence-based proposal for right sizing, with the end view of having its organizational structure, workforce complement, resource allocation, and operational programs adequate to fulfill its expanded roles and the demands of the current governance landscape. Thus, the PCW through the support of SPRING program will engage the services of an Organizational Development (OD) consultant, expert, or firm to provide expertise needed to develop a right-sizing proposal that will strengthen its case for the necessary support and resources from concerned government bodies.

3. Service or Material/Goods Required

The Consultant, Expert, or Firm must have the following competencies, qualifications, and experiences:

Qualification/s	Document/s
At least 5 to 10 years relevant work	For completed contracts, acceptable proof
experience in OD	of satisfactory completion is as follows (for
Has in-depth knowledge of government	each contract):
reorganization and government staffing	
and budgeting processes	Notice of Award
Has good facilitation/moderation and	2. Contract
communication skills	3. Certificate of Satisfactory Completion
Has strong background in strategic	issued by the government/private
planning process and policy analysis	agency or entity; and /or
is familiar with the current organization	4. Owner's acceptance
and work of PCW, including gender	
mainstreaming, gender planning and budget	Sample OD work output
(GPB), HGDG, GFPS, and other related systems	Certificate of training related to gender
in line with GAD mainstreaming.	mainstreaming, strategic planning,
Has completed OD consultancy with	budgeting, and organizational
other national government	development/change management
agency/agencies in the last 10 years	processes.
	List of national government agency/ies
	with completed OD completed
	engagement in the last 10 years.

4. Specific Task and Responsibility (for services)

To identify and analyze the gaps and challenges of PCW in fulfilling its mandates and functions under international commitments, various laws and executive policies, with the end view of identifying options, and finalizing a proposal with justifications for needed organizational reforms.

This organizational study will further increase PCW's efficiency, effectiveness, productivity and resilience as an organization that will result in the organization's revitalization and relevance to the demands of the times.

5. Detailed Specifications of Equipment and Material (for goods)

Activities	Output Document and details	
I. Entry and Contracting	Inception report with project execution	
	plan and timeline.	
1. Preliminary contextual scanning		
and inception meeting with PCW	In addition, the consultant, expert, or	
management to level off on	firm will have a presentation to the	
deliverables and detailed timelines	technical team regarding this output, to	
	ensure alignment of context and	
2. Identify PCW's needs, set	purpose of the OD study.	
objectives for the OD intervention,		
and agree on the scope of work.		
3. Clarify the roles and		
responsibilities of all parties		
involved, discussing expectations,		
and establishing trust.		
II. Diagnosis and Organizational	An organizational diagnostic report and	
Assessment through desk review which includes:	gap analysis that includes the	
	following:	
1. Systems, processes, and policies	 Systems, processes and 	
	policies of PCW including	
	 Organizational strategies and fit 	
	between strategies and	
	operations.	
2. Leadership and governance	 Leadership and Governance 	
	covering governance	
	arrangements including the	
	board, committee function,	
	delegation of authority.	
3. Capabilities and capacities	 Assess organizational system 	
	and capacities in relation to its	
	strategic objectives covering	
	core operations including MEL	
	and learning and knowledge	
	management as well as HR	
	policies on recruitment,	
	retention, learning or	
	development.	
4. External Relationships	External Relationships of PCW	
	to other agencies	
	 Extent of influence, level of 	
	strategic collaborations, donor	
	and beneficiary relations,	

	partnerships and stakeholder engagement
5. Research and desk review of PCW mandates, functions and staff's job descriptions under existing laws and executive issuances, and benchmarking of national women's machinery in ASEAN countries and Philippine government agencies with nature of work like PCW.	 Roles and functions: Inventory of PCW mandates, functions and job descriptions, summarized or clustered according to nature of work. Comparative matrix of organizational design of PCW and other national women's machinery ¹and Philippine government agencies. Note: The comparative analysis should take note of the context within which each national machinery operates and whether they are regarded as effective or not.
6. Collection of data and information to comprehensively understand PCW's current state and concerns to be addressed through SWOT analysis of organizational structures, processes, culture, and behaviors.	 Culture and Behaviors: written SWOT analysis/report of PCW's structures, culture, and behaviors.
III. Readiness and Planning	
FGDs, workshops, consultation meetings, or interviews for the following:	Documentation of the FGDs, workshops, consultation meetings or interviews
Assessment of current structure, resources, strategic directions, operations, and outputs of PCW vis-a-vis its organizational mandates and functions	Assessment report which shall include the following: • the degree of fulfillment, as well as gaps and challenges of PCW in fulfilling all its mandates and functions • discrepancy between the demands and the current institutional capacity of PCW • analysis of the current organizational structure and

¹ National women's machineries are government-established bodies that work to advance women's rights and gender equality within a country. They are crucial for implementing international commitments like the <u>Beijing Platform for Action</u> and <u>CEDAW</u>. These machineries play a vital role in coordinating, advocating, and monitoring efforts to ensure women's empowerment and gender mainstreaming across all sectors of government and society.

	staffing pattern of PCW including the regional offices. • policy and operational analysis of how the current staffing pattern and organizational structure contribute to the fulfillment or nonfulfillment (if applicable) of PCW mandates and functions
Identifying options for PCW organizational enhancement for greater efficiency and effectiveness	Recommendations to address gaps and challenges and strengthen PCW in terms of human, facility, technology, financial, and other resources, e.g., through revision of organizational structure, staffing pattern, adoption of new technologies or facilities.
Deliberation and selection of best alternative from the proposed options, and discussion of the details of the selected option	Right-sizing proposal and policy recommendations to address the gaps and challenges of the PCW, with corresponding justifications for consideration of appropriate government oversight bodies.
4. Crafting a detailed strategic action plan and ways forward	Organizational Review and Study Report and Optimization Plan with the following information: • Detailed strategic action plan with key activities, people, unit involved (with identified lead), estimated budget (if needed), timeline, and expected results and milestone per activity.

6. Deliverable and Final Product

Tranches	Activity/Outputs	Date of Delivery
1st Tranche (10% of the	Approved and inception report	November 30, 2025
contract amount)	covering (i) review of relevant	
	documents, data, and reports; (ii)	
	detailed research design and	
	framework; (iii) detailed work plan	
	with schedules and details of	
	logistical preparations needed.	
2nd Tranche (10% of the	An internal organizational diagnostic	January 31, 2026
contract amount)	report and gap analysis, which	
	includes the following:	
	1 Inventory of DCW mandates	
	1. Inventory of PCW mandates,	
	roles and functions including	
	job descriptions, summarized	
	or clustered according to nature of work.	
	2. Systems, processes and	
	policies of PCW	
	3. Leadership and Governance	
	 Capabilities and Capacities Culture and Behaviors 	
	Written SWOT	
	analysis/report of PCW's	
	structures, culture, and behaviors.	
	6. External Relationships of PCW	
	to other agencies	
	Comparative analysis of	
	institutional and organizational	
	design of PCW and other similar	
	national women's agencies in the	
	region ² , taking note of the context	
	within which each national	
	machinery operates and whether	
	they are regarded as effective or	
	not.	
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3rd Tranche	Documentation of	March 30, 2026
(40% of the contract	FGDs/workshops/consultation	1 1011 00, 2020
amount)	meetings submitted and included in	
amount)		
	the report	
	Astalus ft of OD Assassass	
	1st draft of OD Assessment	
	Report to include analysis of	
	PCW's structures, culture, and	
	behaviors and identification of	
	strengths, weaknesses,	
	opportunities and challenges	
	Revised OD Assessment Report,	
	incorporating PCW's and SPRING's	
	comments and clarifications.	
4th Tranche	Final Organizational Review Study	April 30, 2026
(40% of the contract	Report and Optimization Plan which	
amount)	includes the following:	
	Recommendation for PCW	
	organizational enhancement	
	Right-sizing proposal and	
	policy recommendations to	
	address the gaps and	
	challenges of the PCW	
	Challenges of the FCVV	
	Datailed estion plan and	
	Detailed action plan and	
	ways forward	

7. Timeline

Activity/Outputs	Responsible Person	Date of Delivery
Approved project work plan with	SPRING GEDSI Team in	On or before November 30,
schedules and details of logistical	coordination with PCW	2025
preparations needed.		
Submitted Inventory of PCW	SPRING GEDSI Team to	On or before January 31, 2026
mandates, functions and job	facilitate the transmittal,	
descriptions, summarized or	comments, and quality	
clustered according to nature of	assurance of output with PCW	
work.		
Submitted comparative matrix of		
organizational design of PCW,		
other national women's		
machineries, and other Philippine		
government agency with nature of		
work similar to PCW		
Conducted all the	SPRING GEDSI Team to	On or before March 15, 2026
FGDs/workshops/ consultation	organize the FGDs,	
Meetings	workshops, consultations,	
	meetings with PCW.	
Submitted documentation of		
FGDs/workshops/consultation		
Meetings		
1st draft of OD Assessment		
Report to include analysis of		
PCW's structures, culture, and		
behaviors and identification of		
strengths, weaknesses,		
opportunities and challenges		
Revised OD Assessment Report,		
incorporating PCW's comments		
and clarifications		
Final OD Assessment Report	SPRING GEDSI Team to	On or before May 15, 2026
	coordinate with DFAT and	
Recommendation for PCW	PCW for the final report and	
organizational enhancement	activity for the presentation.	
Right-sizing proposal and policy		
recommendations to address the		
gaps and challenges of the PCW		
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Detailed action plan and ways		
forward		

8. Criteria for Proposal Selection

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Technical Expertise and Experience	- Demonstrated experience change management,
(35%)	organization development.
	- Portfolio showcasing similar projects and work completed in the past ten years.
	- Experience working with organizations in the development, education, social protection or advocacy sectors in terms organizational review is advance
	- Has an experience in systems and processes of Gender and Development and working with PCW is an edge
Quality of Proposal, Concept Note,	- Clarity and feasibility of the proposed
and Work Plan (45%)	methodology for organizational development study
	Realistic and efficient work plan, including
	timelines and deliverables.
	- Completeness of the proposal and adherence
	to the requirements outlined in the Terms of Reference
Cost-Effectiveness (Value for Money)	- Reasonable and competitive budget aligned
(20%)	with the scope of work.
	- Clear breakdown of costs, if applicable.
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9. Other Technical Information

The **SPRING Program** will be the lead facilitator and coordinator to the identified consultant, expert, or firm in the conduct of activities under this initiative. This includes technical and quality assurance of the output.

PCW will also provide technical inputs and quality assurance of the output under this initiative. Final endorsements such as approval and acceptance of the output will be signed and accepted by PCW.

In terms of operations, SPRING Program with PCW will identify the schedule for FGDs, interviews, and related methodology that needs to be implemented to deliver the output in coordination with identified consultant, expert, or firm.